

## Message Text

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ORIGIN MMS-04

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DRAFTED BY M/MS;MAWHITE:DHG  
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S/NM - MR. LAWRENCE (DRAFT)  
EUR/NE - MR. DAWKINS (SUBSTANCE)  
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EUR - MR. ROUSE (DRAFT)  
DEA - MR. KENASTON (SUBSTANCE)  
----- 008472

O R 132035Z SEP 74  
FM SECSTATE WASHDC  
TO AMEMBASSY COPENHAGEN IMMEDIATE  
AMEMBASSY THE HAGUE  
INFO AMEMBASSY PARIS

C O N F I D E N T I A L STATE 202004

THE HAGUE PASS DEA BARTELS AND CUSACK

E.O. 11652 GDS  
TAGS: OGEN, SNAR, DA

SUBJECT: OPRED - PROPOSED DEA STAFFING IN DENMARK FOR  
FY 1975

REF: STATE 187938; COPENHAGEN 2492

1. DEPARTMENT HAS RECEIVED FOLLOWING COMMENTS FROM DEA IN  
RESPONSE TO QUESTIONS RAISED IN COPENHAGEN 2492:

A. DEA APPRECIATES COMMENTS OF EMBASSY AND WILL STRIVE TO  
BE ATTUNED TO THE EMBASSY'S PARTICULAR CONCERNS AND THE  
SPECIAL SENSITIVITIES OF THE POLITICAL SITUATION IN DENMARK.  
IF AGREEMENT IS REACHED ON THE ESTABLISHMENT OF A DEA OF-  
FICE IN COPENHAGEN, ITS OPERATIONS WILL BE GOVERNED STRICT-  
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LY BY THE POLICY GUIDANCE OF THE AMBASSADOR, WILL BE LOW-

KEY IN NATURE, AND WILL BE CLEARLY RELATED TO A NEED PERCEIVED BY BOTH THE DANISH GOVERNMENT AND THE USG, AND TAILORED TO TAKE SPECIAL ACCOUNT OF DANISH POLICE SENSITIVITIES.

B. DEA BELIEVES EMBASSY HAS COMMENDABLY REPRESENTED USG INTERESTS IN INTERNATIONAL NARCOTIC SUPPRESSION EFFORTS VIA FREQUENT CONTACTS TO DATE WITH DANISH POLICE AND OTHER AGENCIES, OFTEN PASSING ON NARCOTIC TRAFFIC INTELLIGENCE. DEA IS CONVINCED THAT QUALIFIED DEA PERSONNEL PRESENT ON

DAY TO DAY BASIS ON-SITE ARE BEST ABLE TO SCREEN, EVALUATE AND COORDINATE INFORMATION FURNISHED TO AND RECEIVED FROM POLICE.

C. DEA AND ITS PREDECESSORS HAVE ENJOYED A CLOSE AND EFFECTIVE LIAISON RELATIONSHIP WITH DANISH POLICE FOR THE PAST 10 YEARS. DANISH AUTHORITIES HAVE CONSISTENTLY EXPRESSED GREAT APPRECIATION OF USG FEDERAL POLICE EFFORT IN FURNISHING USEFUL INFORMATION ON NARCOTICS TRAFFIC AND HAVE OFTEN RELIED UPON US POLICE EXPERTISE AND ABILITY TO EFFECTIVELY COORDINATE SUCH INFORMATION WITH MEMBER NATIONS OF INTERPOL WHERE DEA HAS OFFICES.

D. DEA JUDGES THE DRUG TRAFFIC SITUATION AFFECTING BOTH THE DOMESTIC DANISH PROBLEM AND TRAFFIC TO THE U.S. HAS PROGRESSED TO SUCH AN EXTENT AS TO WARRANT PRESENCE OF DEA IN DENMARK. DEA HAS FOLLOWED WITH CONCERN SIGNIFICANT SEIZURES OF MORPHINE BASE, HEROIN AND HASHISH OVER AN EXTENDED PERIOD OF TIME, STRONGLY INDICATING THE USE OF DENMARK AS AN ESTABLISHED INTERNATIONAL TRANSIT POINT. THE LIFTING OF THE TURKISH OPIUM BAN WILL UNDOUBTEDLY RESULT IN AN INTENSIFICATION OF THIS PATTERN.

E. DEA INTELLIGENCE STRONGLY INDICATES A PATTERN OF INCREASED TRAFFIC IN MORPHINE BASE BY TURKISH RESIDENTS IN SCANDINAVIA. STOCKPILING OF MORPHINE BASE BY TURKS IN SCANDINAVIA FOR LATER CONVERSION TO HEROIN IS CONSIDERED A SERIOUS THREAT. THERE ARE SOME REPORTS FROM SWEDISH AND DANISH OFFICIALS THAT A HEROIN LAB IS NOW OPERATING

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IN DENMARK AND/OR SCANDINAVIA. DEA PARIS HAS BEEN INSTRUCTED TO RESPOND TO EMBASSY RE PARA 2 OF REFTTEL. DEA PRESENCE COPENHAGEN WOULD GREATLY FACILITATE VERIFICATION OF THESE REPORTS AND SUPPORT FIFTEEN DEA OFFICES IN EUROPE AND DEA FAR EAST OPERATIONS. DANISH POLICE ARE SERIOUSLY CONCERNED ABOUT ADMITTED INCREASING DRUG PROBLEM AND APPARENT INABILITY TO COPE WITH SAME DUE MAINLY TO A LACK OF MANPOWER, FINANCES, LACK OF NARCOTIC EXPERTISE,

ETC. THE SOMEWHAT LAX DANISH CUSTOMS CONTROLS ARE ALSO A FACTOR TO BE CONSIDERED. DEA PERSONNEL IN DENMARK CAN UPGRADE AND COMPLEMENT GOD EFFORTS IN TIME. MORE FREQUENT ACCESS TO AND A CLOSER LIAISON BY DEA WITH AUTHORITIES IN SWEDEN AND NORWAY ARE ENVISIONED AS MEANINGFUL BILATERAL BI-PRODUCTS.

F. ESTIMATES OF MORPHINE BASE ADDICTS IN DENMARK HAVE RANGED FROM 0 IN 1970 TO 20,000 TODAY. THERE HAVE BEEN ALLEGATIONS THAT THESE ADDICTS ARE BEING SUPPLIED BY MANY FORMER U.S. NATIONALS (MANY U.S. DRAFT EVADERS) WHO ARE RESIDENTS IN DENMARK. RECENTLY 85 SUCH SUSPECTED TRAFFICK-

ERS WERE FULLY IDENTIFIED, SOME ALLEGED TO BE SUPPLYING UP TO 50 KILOGRAMS OF MORPHINE BASE PER MONTH ALONG WITH AMOUNTS OF COCAINE AND HASHISH.

G. OF CONCERN ALSO IS INDICATION THAT DENMARK AND NORWAY ARE SOURCES OF DRUG SUPPLY FOR U.S. SERVICEMEN STATIONED IN EUROPE.

H. DEA HAS DOCUMENTED NEW TREND OF ASIAN-PACIFIC HEROIN WHICH TRANSITED DENMARK ENROUTE TO U.S. RECENT CASE IN POINT INVOLVED 5 KILOGRAMS OF 90 HEROIN SEIZED AT NYC FROM A CHINESE COURIER WHO ALLEGED THAT 4 OTHER COURIERS HAD SAFELY TRANSITED/EXITED COPENHAGEN AND INTRODUCED SUBSTANTIAL QUANTITY OF HEROIN INTO U.S.

I. IN VIEW OF THE ABOVE DEA IS CONVINCED THAT THERE IS DEFINITE NEED TO ESTABLISH A TWO MAN OFFICE AT COPENHAGEN AND THAT THE TIMING IS HIGHLY APPROPRIATE. EXPERIENCE HAS PROVEN THE COUNTERPRODUCTIVITY OF WAITING FOR WELL-ESTABLISHED PATTERNS AFFECTING THE U.S. TRAFFIC TO MANI-CONFIDENTIAL

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FEST THEMSELVES IN FULL BLOOM AND THEN REACT CAUSING COSTLY DELAYS TO OVERALL ENFORCEMENT EFFORTS. MAJOR SUCCESSES OF DEA TO DATE ARE DIRECTLY ATTRIBUTABLE AMONG OTHERS TO ABILITY TO ANALYZE DRUG TRAFFIC SITUATIONS AND IMMEDIATELY IMMOBILIZE EFFORTS OF TRAFFICKERS AT INCEPTION.

J. OFFICE SPACE WITHIN CHANCERY THOUGH NOT PREREQUISITE IS STRONGLY DESIRED FOR SECURITY REASONS. RENOVATION COSTS AS REQUIRED WILL BE FUNDED BY DEA. AUTO PARKING SPACES FOR TWO OFFICIAL VEHICLES DESIRABLE. ADMINISTRATIVE SUPPORT REQUIRED OF EMBASSY WILL BE MINIMAL. ALL PERSONNEL. TIME AND ATTENDANCE, FISCAL, TRAVEL ARRANGEMENTS, VOUCHERING, IS RESPONSIBILITY OF DEA AT POST AIDED BY SUPPORT OF DEA PARIS REGIONAL OFFICE. POSSIBLE PURCHASE ORDERS FOR LOCAL CONTRACTS, TELETYPE FACILITIES, NORMAL

MAIL HANDLING ARE USUALLY AFFORDED TO ESTABLISHED DEA OFFICES AT US MISSIONS.

K. INITIALLY DEA AGENTS WOULD FOCUS ATTENTION ON SITUATION IN DENMARK BUT MIGHT BROADEN RESPONSIBILITY AND INCLUDE OTHER SCANDINAVIAN COUNTRIES AS AND WHEN CONDITIONS MIGHT WARRANT. PAST EXPERIENCE HAS VERIFIED STRONG NEED FOR ASSIGNMENT OF 2 AGENTS TO AN OFFICE. DEA AGENTS ARE FREQUENTLY ABSENT FOR CONSIDERABLE TIME, E.G., OPERATIONAL TRAVEL WITHIN DENMARK AND TO OTHER COUNTRIES IN SCANDINAVIA AND EUROPE; FREQUENT DEA MEETINGS AT PARIS AND ELSEWHERE. NORMAL SICK LEAVE, ANNUAL LEAVE AND HOME LEAVE SITUATIONS MUST BE CONSIDERED SINCE EMBASSY CANNOT BACK-FILL OR CARRY OUT DEA'S WORK. DEA SECRETARY WILL BE US

NATIONAL HIRED AND PAID BY DEA. HER NORMAL WORKLOAD REQUIREMENTS WOULD NOT GENERALLY ALLOW HER TO BE FREE TO PERFORM SECRETARIAL OR OTHER FUNCTIONS AS PROPOSED WITHIN EMBASSY POOL. SHE MUST MAN THE DEA OFFICE AND DAILY CARRY OUT HER NORMAL WORKLOAD. DEA HEADQUARTERS HAS ASSURED DEPARTMENT THAT A SENIOR OFFICER AND EXPERIENCED SECOND SPECIAL AGENT WILL BE CAREFULLY SELECTED VIA ITS CAREER MANAGEMENT PROCESS. ALL SELECTEES ATTEND FSI INTERNATIONAL NARCOTIC ORIENTATION COURSE AND EXTENSIVE WASHINGTON BRIEFINGS PRIOR TO ASSIGNMENT. IF EMBASSY APPROVES, S/NM WILL PROVIDE DETAILED BIOGRAPHIC DATA ON TWO AGENTS  
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FOR MISSION REVIEW PRIOR TO FINALIZATION OF ASSIGNMENTS.

2. WOULD APPRECIATE FURTHER ASSESSMENT BY CHIEF OF MISSION IN LIGHT OF DEA COMMENTS. KISSINGER

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## Message Attributes

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**Disposition Authority:** kelleyw0  
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**To:** COPENHAGEN THE HAGUE  
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